#### WCCUSD Subcommittee on Clay Investigation

Alvarado Adult Education Campus

#### August 1, 2016 MINUTES

(amended September 15, 2016)

#### A. OPENING PROCEDURES

#### A.1 Call to Order

The meeting was called to order at 6:30 PM by Chairperson Liz Block.

#### A.2 Roll Call

Committee Members Present: Liz Block, Ivette Ricco, Valerie Cuevas

Ms. Block called for a vote to approve Superintendent Duffy attendance as a staff member. The Subcommittee members voted unanimously for Superintendent Duffy to attend.

**Staff Attendees:** Matthew Duffy, Superintendent; Lisa LeBlanc, Associate Superintendent for Operations; James K. Kawahara, Special Counsel; Phyllis Rosen, Clerical Staff.

#### Handouts provided (See attached):

- Kawahara Law Memorandum Process for Finalizing and Publishing Report of the Clay Investigation Subcommittee, dated August 1, 2016
- Vincenti Lloyd Stutzman Forensic Audit Accounting RFP dated August 12, 2015
- WCCUSD VLS Agreement for Special Contract Services 1/20/16 to 8/31/16
- WCCUSD Kawahara Law APC Amendment to Special Contract Services 2/11/16

#### A.3 Approval of Agenda

MOTION: Ms. Block moved to approve the Agenda. Ms. Ricco seconded. Ms. Block, Ms. Cuevas and Ms. Ricco voted yes, with no abstentions and no absences. Motion carried 3-0-0-0.

#### A.4 Approval of Minutes: May 23, 2016

MOTION: Ms. Cuevas moved to approve the minutes of May 23, 2016. Ms. Ricco seconded. Ms. Block, Ms. Cuevas and Ms. Ricco voted yes, with no abstentions and no absences. Motion carried 3-0-0-0.

#### B. DISCUSSION / APPROVAL ITEMS

Ernest Cooper and Jenny Dominguez of VLS joined the meeting by telephone.

B.1 Process for release of forensic audit report to special legal counsel scheduled to occur on August 31, 2016

#### **Public Comment:**

Dennis Clay provided a handout to the Subcommittee entitled "West Contra Costa USD Citizens' Bond Oversight Committee (CBOC) Partial Transcript of July 27, 2016 Meeting – Remarks of Dennis Clay and related comments." (See attached.) Mr. Clay spoke of various district reports saying that in the last 18 months the District has not acted in good faith with the public.

Ben Steinberg spoke about the importance of the forensic audit and the need for transparency and accountability. He said he supports the full and immediate release of a forensic audit report.

Linda Ruiz-Lozito spoke about an effort by some people who are trying to stop the audit process and the need for the report to be released and open.

#### Subcommittee Discussion:

Mr. Kawahara provided background and comments regarding his Memorandum and the Proposed Timeline on page 2 of what is happening and going to happen.

Mr. Cooper provided additional comments saying VLS is in the process of providing recommendations and results of Testing of Controls to Ms. LeBlanc for the District's response, which he said is an ongoing process. He added that their goal is to have the Forensic Investigation "FI's" to the District and back again by August 15.

Ms. Block stressed the importance of everyone, including the public, receiving the report on August 31<sup>st</sup>. Mr. Cooper acknowledged that the public and Subcommittee members would receive the report at the same time, referring to it as an "unfiltered view of the report" and that it will include the District's review and response information up to that point in time. He said after that there will be time for additional comments and suggested that any additional comments be provided to Mr. Kawahara.

Mr. Cooper said the proposed date for Mr. Kawahara to make his presentation to the Board is September 21<sup>st</sup>.

Mr. Kawahara discussed the possibility of having closed session items regarding litigation and personnel matters.

The Subcommittee and staff members discussed the best time to meet following the release of the report. All agreed that the best date would be September 8, 2016, at 5:00 PM, with Ms. Ricco attending by telephone.

Discussion continued regarding potential litigation and Mr. Kawahara cautioned against naming names prior to going to court, as it would put the district at a disadvantage. He said personnel issues must remain confidential and that if there are any claims, his role would be to make recommendations on how those claims would be prosecuted. If litigation or a personnel matter is involved, a closed

session will be required, either as part of the Subcommittee or regular Board meeting.

Superintendent Duffy asked for clarification on what would occur at the September 21<sup>st</sup> Board meeting. Ms. LeBlanc said that the Board will "receive" the recommendations. Mr. Kawahara added that at that time, the Subcommittee will have completed its charge and the Board will decide what to do next.

B.2 Approve Recommendation for the Board to modify contracts with Vicenti, Lloyd & Stutzman LLP and Kawahara Law APC to change termination date to September 30, 2016 from current date of August 31<sup>st</sup>. This will provide legal counsel with sufficient time to prepare forensic audit report for the Board in September. Modification will not increase contract "not-to-exceed" amounts.

Ms. LeBlanc clarified the request to change the termination date on both contracts by one month to allow time to complete the report after delivery of the report on August 31<sup>st</sup> and accommodate the timing of board meetings.

MOTION: Ms. Cuevas moved that the Subcommittee Approve the Recommendation for the Board to modify the contracts with Vicenti, Lloyd & Stutzman LLP and Kawahara Law APC to change the termination date to September 30, 2016 from the current date of August 31<sup>st</sup>, with no increase to the contract "not-to-exceed" amounts. Ms. Ricco seconded. Ms. Block, Ms. Cuevas and Ms. Ricco voted yes, with no abstentions and no absences. Motion carried 3-0-0-0.

#### B.3 Next Steps

#### **Public Comment:**

Anton Jungherr expressed appreciation for making the report available to the public at the same time as the Subcommittee. He suggested that the Subcommittee continue its efforts and monitor the implementation of the recommendations that come out of the report.

Ms. Block left the dais at 7:56 PM and Ms. Cuevas took over as Chair.

#### Subcommittee Discussion:

Ms. Cuevas asked for further clarification of what is confidential under the Brown Act and Mr. Kawahara responded.

Ms. Cuevas asked Mr. Kawahara to lay out the next steps as discussed. He said that the "draft" report will be presented to the Subcommittee and public on August 31<sup>st</sup> in writing. The next Subcommittee meeting will be September 8, 2016 at 5:00 PM with potential for a closed session at that meeting. The next deadline would be September 14<sup>th</sup> when the report is published.

Ms. Block returned to the dais at 7:58 PM.

Mr. Kawahara continued to say that on September 21<sup>st</sup> the Board will receive the report.

Ms. Cuevas asked what steps remained. Mr. Kawahara said there needs to be discussion about what happens after the Board receives the report. Ms. Cuevas asked for an agenda item for September 8<sup>th</sup> regarding what is needed postimplementation.

Mr. Cooper said that as part of their recommendation in the report they will comment as to next steps the accountability for ensuring that these controls are in place.

MOTION: Ms. Cuevas moved to approve the next steps to include release of the report to the public and Subcommittee on August 31, 2016; holding the next Subcommittee meeting on September 8, 2016 at 5:00 PM with a placeholder for next steps post-implementation; and the report received by the Board at the September 21, 2016 meeting. Ms. Block seconded. Ms. Block, Ms. Cuevas and Ms. Ricco voted yes, with no abstentions and no absences. Motion carried 3-0-0-0.

#### C. FUTURE MEETINGS

September 8\*, 2016 at 5:00 PM.

\*This meeting date was subsequently changed to September 15, 2016 at 5:00 PM. (See attached press release dated September 9, 2016.)

#### D. ADJOURNMENT

Chairperson Block adjourned the meeting at 8:03 PM.

### Kawahara Law A Professional Corporation

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JAMES K. KAWAHARA 310-348-0070 Internet Address: james@kawaharalaw.com

#### **MEMORANDUM**

TO:

Liz Block, Chair

Clay Investigation Subcommittee

From:

James K. Kawahara, Special Legal Counsel

Date:

August 1, 2016

Subject:

Process for Finalizing and Publishing Report of the Clay

Investigation Subcommittee

For the purpose of planning how the Subcommittee may complete its report to the Board, I have prepared the following timeline with proposed deadlines and tasks to be completed. In addition, Vicenti, Lloyd and Stutzman LLP (VLS) prepared an overall outline of the forensic accounting report, so the Subcommittee can appreciate the type of information that will be presented.

As a reminder, VLS was retained to conduct a phase 2 forensic accounting of the risk areas identified in the phase 1 risk assessment. There were sixteen areas where VLS was asked to test accounting controls (i.e. "TC"s), and eleven forensic investigation items (i.e. "FI"s).

In addition to retaining VLS to conduct the forensic audit, the Subcommittee was tasked by the Board with the assignment of "assisting the special counsel and audit firm in combining the findings from the forensic audit with a report of legal findings to the Board of Education." [Motion - Board Meeting. F.1, July 21, 2015.] Part of our discussion today will be used to decide the best approach for the Subcommittee to carry out this duty to the Board.

Memorandum Clay Investigation Subcommittee August 1, 2016 Page 2

#### Proposed Timeline

Time frame	Task
July 14 to August 1	Draft recommendations to address findings from
	"Testing of Controls" ("TCs") have been prepared
	by VLS and sent to Kawahara Law and District
	staff for comment per standard operating
	procedures for this type of audit.
August 12 to August 15	Draft recommendations to address findings from
	the "Forensic Investigation" ("FIs") to be prepared
	by VLS and sent to Kawahara Law and District
	staff for comment per standard operating
	procedures for this type of investigation.
August 17	VLS to present remaining sections of draft report
	to Kawahara Law (see report outline).
August 17 to August 30	VLS and Kawahara Law to revise draft report and
	to address District staff comments; prepare "final
	draft" VLS forensic accounting report.
August 31	Draft VLS forensic accounting report is presented
	to Kawahara Law and Clay Investigation
	Subcommittee.
August 31	Kawahara Law presents legal findings and draft
	recommendations based on VLS forensic
	accounting report to the Clay Investigation
	Subcommittee.
August 31 – September 7	[possible] Additional District staff comments
	provided to VLS and Kawahara Law on any
CO 1 1 MIDD	outstanding draft recommendations from the FIs.
September TBD	Clay Investigation Subcommittee meets to
	discuss draft VLS forensic accounting report and
	Kawahara Law legal findings and draft
Contamban TDD	recommendations [likely closed session items].
September TBD –	VLS and Kawahara Law to finalize report to
September 14	incorporate outstanding District staff comments
	(for FIs only) and feedback from Clay
September 21	Investigation Subcommittee
pehremper 71	Clay Investigation Subcommittee Report
	(including Final VLS Report and Final Kawahara
	Law Findings and Recommendations) Presented
	to Board[likely closed session items].

Memorandum Clay Investigation Subcommittee August 1, 2016 Page 3

#### Outline of VLS Forensic Accounting Report

This outline represents the sections that will be included in the VLS report. This outline is subject to change as progress is made in writing the report.

Section I: Executive Summary

- Introduction and background on scope, objective, Phase I,
- Highlights of Work Performed by VLS for Phase II
- Highlights of any limitations of work VLS was unable to perform, including vendors that did not respond or delayed their responses and impact this had on our work
- Highlights of the final Risk Assessment Matrix
- High level summary of our findings and recommendations for TC's and FI's
- Closing statement

Section II: Final Updated Risk Assessment Matrix

Section III: Test of Controls (TC) Results of Testing and

Recommendations

Section IV: Forensic Investigation (FI) Results of Investigation and

Recommendations

Section V: Work Performed by VLS

Section VI: Scope Limitations & Impact on Work Performed

Section VII: Closing Paragraph

Exhibits: List of Exhibit Documents (which will be attached to

report)

January 13, 2016

Lisa LeBlanc
Associate Superintendent Operations and Bond Program
West Contra Costa Unified School District
1400 Marina Way South
Richmond, CA 94804

Re: West Contra Costa Unified School District (WCCUSD) Board of Education Forensic Accounting Investigation - RFP, dated August 12, 2015

Dear Ms. LeBlanc:

Vicenti, Lloyd & Stutzman, LLP ("VLS") has been advised that the WCCUSD (District) subcommittee (Subcommittee for the Clay Investigation — "Subcommittee") is recommending our firm to conduct a Phase II for the District's school construction bond program forensic accounting investigation. As such, we have been requested to provide you with the scope, deliverables, milestones and timeline that align with the RFP and the Subcommittee's request, along with our projected cost for this project.

This letter, when signed by all parties, will constitute our engagement letter for the services to be performed by VLS as articulated in this agreement. The information provided below is for Phase II of this project. We are pleased to provide you this information and look forward to working with you on this matter.

#### SCOPE OF SERVICES

Reference is to be made to the WCCUSD "Request for Proposals" Board of Education Forensic Accounting Investigation (RFP), dated August 12, 2015. This RFP specifically articulates the scope of the services that VLS will follow. This scope is as follows:

- 1. Conduct a forensic accounting investigation of frems in an approved scope of work and provide progress reports to the Subcommittee;
- 2. Deliver a preliminary report of findings and recommendations directly to the Subcommittee; and;
- 3. Make a final report of findings and recommendations to the Board of Education at a regularly scheduled meeting.

#### APPROVED SCOPE OF WORK FOR PHASE II

On January 7, 2016, VLS submitted a Proposed Scope of Work for Phase II (Test of Controls and Ferensic Investigation) on the District's school construction bond program, which was prepared for the internal use of the District pursuant to our engagement letter dated September 30, 2015 between VLS and the WCCUSD. On January 11, 2016, VLS was advised that the Subcommittee is recommending for Board approval all the proposed scope of work steps articulated by VLS.

The Proposed Scope of Work for Phase II is divided into two sections: Proposed Scope of Work for Phase II — Test of Controls (TC) and Proposed Scope of Work for Phase II — Porensic Accounting Investigation (FI) section. Attached to this engagement letter as Exhibit A is the specific detail for Scope of Work for Phase II as articulated by VLS and recommended by the Subcommittee for Board approval.

Phase II of this project will be completed utilizing standards in accordance with the American Institute of Certified Public Accountants ("AICPA") Statements on Standards for Consulting Services contained in Rule 201 of the AICPA Code of Professional Conduct. In consulting engagements, the nature and scope of work is determined solely by the agreement between the practitioner (VLS) and the client (West Contra Costa Unified School District). The project does not constitute an audit, compilation, or review, in accordance with Standards of the AICPA, the objective of which would be the expression of an opinion on any specified elements, accounts, or items.

Because of the unique nature of fraud and because our engagement is limited to the matters described in this engagement, fraud and/or financial irregularities may exist within the organization that we will not identify during the performance of our procedures. Consequently, neither the District nor any other party acting on its behalf shall hold VLS or any of its affiliates or representatives legally responsible for any loss or liability that may result from the non-discovery of facts or information that could otherwise influence the outcome or interpretation of our findings and/or testimony.

However, if during the performance of our services other matters come to our attention suggesting possible financial improprieties and/or irregularities, we will communicate such matters to legal counsel and not perform any work concerning these new matters. If we are directed by legal counsel or the District to perform any services in these new areas, VLS will not perform any services in these new matters until a new or amended engagement letter has been executed between the District and VLS.

This engagement does not include providing an opinion on the financial statements of the District nor is it a Performance Audit as defined in the Government Auditing Standards.

In accordance with these standards, no opinion is expressed by VLS regarding the legal culpability of any person, party or organization.

#### SUMMARY OF METHODOLOGY AND APPROACH

Test of Controls (TC) Section: For each area identified where VLS will test internal controls (TC), the work will generally be performed in two parts. The first part will include meeting with the District staff and/or SGI and other appropriate individuals to understand and document the detailed processes and procedures being followed, including what internal controls are in place within those processes and procedures. VLS will identify the significant internal controls that have been implemented and are being relied upon by the District to reduce the risk of fraud, waste or abuse. Once the significant internal controls are fully identified, the population of transactions related to those controls will be identified, and a sample will be selected for testing.

The second part of this process involves VLS obtaining and reviewing the supporting documentation for the samples selected to verify that the significant controls identified are in place and are being followed. VLS will also request and review other relevant documents, including process and procedure manuals, Board policies, bond related documents, and construction related records. Particular attention will be given to understanding those aspects of the District's processes which relate specifically to the internal control to be assessed and tested.

Both parts will require heavy involvement from the District staff and possibly SGI and other staff who are involved in the areas identified for testing.

As articulated in our Phase I Bond Program Fraud Risk Assessment delivered to the Subcommittee on January 7, 2016, the Items selected for Phase II scope of work for TCs are directly related to the Risk of Fraud Areas identified in the Fraud Risk Assessment. Attached to this engagement letter as Exhibit B is the Phase I Bond Program Fraud Risk Assessment delivered to the Subcommittee on January 7, 2016.

Forensic Accounting Investigation (FI) Section: The steps proposed to be performed for the FI section, involve primarily historical transactions. For each area identified where VLS will perform a forensic accounting investigation, the work will consist of two parts as well. Both of these parts will require heavy involvement from the District staff and possibly SGI and other staff who are involved in the areas identified for testing.

The first part will include interviewing select District staff as well as select SGI staff and other relevant parties to gather information specific to the areas requiring a forensic accounting investigation. Interviews may be conducted to gather additional information related to specific transactions. These interviews could involve neutral third-party witnesses, corroborative witnesses, co-conspirators, and possibly the subject of any investigative areas. The second part of this process can involve the following areas of work:

Document examination – Obtaining, organizing, reviewing and analyzing appropriate records, ledgers and overall detailed accounting information

**Data analytics** – Advanced software tools will be used to review financial relationships, to identify unusual transactions or data patterns, and assist in identifying transactions that should be reviewed or further examined.

Computer forensics and email review – Certain schemes of fraud and corruption happen off the books of the victim organization. Additional evidence can be gathered by reviewing documents and emails of those who may be involved in a particular scheme.

Background checks and investigations — To determine whether conflicts of interest exist, background checks may be conducted on certain individuals to assist in identifying company affiliations or personal relationships.

Observations - On-site observations of construction sites may be necessary to provide further evidence of the type and level of activity related to certain construction projects.

Both of these two parts may be performed simultaneously during Phase II.

#### DELIVERABLES, PROTOCOLS AND TIMELINE

Deliverable for TC's Scope of Work: Reference is made to the Phase I Bond Program Fraud Risk Assessment delivered to the Subcommittee on January 7, 2016. Based on the results of the work to be performed by VLS during Phase II, for the seventeen (17) TC steps identified in the Scope of Work, VLS will assign a new "Risk Score" to the Risk Assessment - Either a High, Medium or a low Risk of fraud, waste or abuse. Currently, this column (the last column to the right of the Risk Assessment) was intentionally left blank and will be completed with the new Risk Score. This new Risk Score will be based on the current controls that will be tested in Phase II.

In addition, if a new Risk Score is identified as a Medium or High risk, VLS will also report any recommendations for the District to consider implementing in order to lower the Risk Score to a Low risk.

Succinctly, the deliverable for this TC section will be the same Phase I – Bond Program Fraud Risk Assessment delivered to the Subcommittee on January 7, 2016, however, it will have the last column filled in with a new Risk Score. In addition, any recommendations for the District to lower the Risk Score to a Low risk will be provided in written form to the Subcommittee. VLS will maintain in our work papers the specific investigation performed during the testing of TCs; such as names of individuals interviewed and documents examined. This information will be available to legal counsel and will only be disseminated according to his direction and instructions.

<u>Deliverables for FI's Scope of Work</u>: VLS will prepare a written report which will generally address the following for each FI step:

The work performed such as: number of individuals interviewed (names of interviewees will only be disclosed based upon direction from legal counsel); identification of records, documents, and accounting records reviewed; methodology for data analytics and sample size(s) selection for transactions selected for testing; methodology and scope of computer forensics and email review; background checks; and any other work investigative steps performed.

- Identification of any obstacles encountered by VLS in performing our services in Phase
- Results of our work performed.
- Recommendations to the District for possible next steps and any other considerations that
  may arise as a result of work performed. In accordance with our professional standards,
  no opinion(s) will be expressed by VLS regarding the legal culpability of any person,
  party or organization.

<u>Protocols:</u> VLS will generally utilize the same protocols as established during Phase I as follows (with any modifications noted):

- The same "secure portal" protocol will be utilized to ensure all documents, records, information received during the course of this project; and all work papers, schedules, memorandums and other information generated and/or prepared by VLS are appropriately maintained in accordance with any legal, investigative and/or consulting standards for this project.
- VLS has been advised by legal counsel that Status Reports will be provided by VLS to legal counsel every thirty (30) days. The first Status Report will be prepared by VLS 30 days from the date of the signed engagement letter. The date of the next Status Report will be identified in each Status Report.
- VLS and the District will utilize the same protocol established for Phase I for VLS to request and obtain necessary documents, records, and information from the District.
- Once the engagement letter has been signed, VLS will meet with legal counsel to discuss our specific plan to perform the steps and work as articulated in our scope of work. This will include, at a minimum: persons to be interviewed, dates of interviews, dates of travel to the District by VLS staff, written list of documents to be requested by VLS of the District, and other relevant steps and timeline of work to be performed by VLS in Phase II. Subsequent to our meeting with legal counsel, it is anticipated that legal counsel will arrange discussions with the Subcommittee to provide a briefing on our work plan.

<u>Timeline:</u> Reference is to be made to the WCCUSD Request for Proposals. Board of Education Forensic Accounting Investigation (RFF), dated August 12, 2015 which states that a preliminary report of findings and recommendations will be delivered directly to the Subcommittee; and; a final report of findings and recommendations will be delivered to the Board of Education at a regularly scheduled meeting.

VLS's goal is to deliver the preliminary report of findings and recommendations to the Subcommittee approximately seven months from the date of the signed engagement letter. A final report of findings and recommendations will be delivered to the Board of Education at a regularly scheduled meeting to be determined by the Subcommittee.

#### ENGAGEMENT STAFFING

VLS will staff Phase II with the same team that was engaged in Phase I. Leaders of this team include Ernest C. Cooper, Partner, CPA/CFF, ID, CFE and retired Special Agent of the Federal Bureau of Investigation who will participate, oversee and be responsible for this engagement; and Jenny Dominguez, Senior Manager, CPA/CFF, CFE who will be working directly with Mr. Cooper and also participate, oversee and manage this project. VLS does not anticipate any change of personnel from what was identified in the original "Request for Proposal."

#### ESTIMATED COST OF SERVICES

As was the case in Phase I, VLS will charge an hourly rate for productive hours worked by staff. The first column below (labeled Phase I Hourly Rates) represents the hourly rate for the work performed by VLS in Phase I. However, for Phase II, VLS has agreed to lower our hourly rate by approximately 10 % (ten percent) for each of our staff levels. Therefore, our hourly rates for Phase II are reflected in the second column (labeled Phase II Hourly Rates). We are pleased to offer this discounted rate to the District.

<u>Staff</u>	Phase I Hourly Rates	Phase II Hourly Rates
Partner/Director	\$ 350	\$.315
Senior Manager	\$ 270	\$ 243
Consultant	\$ 270	\$ 243
Manager	\$ 195	\$ 176
Senior Associate	\$ 160	<b>Š</b> 144
Associate	\$ 140	\$ 126
Clerical	\$ 90	\$ 81

In addition to our discounted hourly rates for Phase II, VLS has also lowered the anticipated travel cost as a result of operational efficiencies in performing all the TCs and FIs. These lower travel costs are reflected in our proposed cost. Therefore, the total not-to-exceed cost for VLS to perform all the TCs and FIs as recommended by the Clay Investigation Subcommittee is now \$680,944. This does not include approximately \$44,280 for anticipated out of pocket travel related cost, which VLS will bill without any mark-up. Following is a summary of the expected hours and costs based on the reduced Phase II hourly rates and summarized by work to be performed.

<sup>&</sup>lt;sup>1</sup> The original total cost as submitted by VLS to the Clay Investigation Subcommittee on January  $7_c$  2016 was \$798,705. This new total cost proposed by VLS for Phase II is \$725,224 [\$680,944 + \$44,280] which is \$73,481 lower than originally proposed.

Test of Controls (TC)	Estimated Hours		Cost
Initial Planoing	103	\$	19,647
interviews	,380		72,162
Doeument Examination	448		68,562
Data Analytics	16		2,556
Computer Forensics and Email Review	0.	·- ·- ·-	-
Packground thecks and investigation	Ö	<del> </del>	¥1
Öbservations	34		5,580
roject Oversight, Supervision and Review of Work	308	<del></del>	58,942
Total Test of Controls (TC)		Ś	227,449

Forensia investigation (FI)	Estimated Hours	Cost
Initial Planning	207	\$ 39,173
Înțerviews	504	93,312
Document Examination	824	126,576
Data Analytics	50	8,676
Computer Forensics and Email Review	228	35,640
Background thecks and Investigation	42	8,694
Observations:	122	23,904
roject Oversight, Supervision and Review of Work	620	117,520
Fotal Forensic Investigation [Ff]	2,594	\$ 453,495
Total for TC and Fr	3,883	\$ 680.944

Travel Costs (Flight, Hotel, Per Diem, CarRental)

44.280

VLS will bill for this project on a monthly basis as work is performed. VLS will bill time only if incurred and therefore if the project requires less time than projected, the cost will be less.

#### CONFIDENTIALITY AND WORK PRODUCT

This letter confirms our understanding of your retention of VLS for this matter. VLS understands and acknowledges that Kawahara Law APC is acting as special outside legal counsel to the subcommittee, and acting as agent for the District. VLS further understands and acknowledges that the services provided are being requested by Kawahara Law APC on behalf of the District, and will be performed at the direction of Kawahara Law APC in order to assist Kawahara Law APC in providing confidential and privileged legal advice to the subcommittee, which is acting to supervise the investigation by delegation from the District. VLS understands that it is Kawahara Law APC and the District's intention that the forensic accounting work performed by VLS under this Agreement will be covered by the attorney-client privilege, the attorney work-product doctrine, and all other applicable privileges and protections and shall not be disclosed except at the direction of legal counsel or pursuant to a court order.

If any person or entity requests by subpoena or court order any information or materials relating to this engagement which is within the custody or control of VLS (or the custody or control or agents or representative of VLS), VLS will inform legal counsel of such request and cooperate with legal counsel to the extent legal counsel objects or moves to quash such request or subpoena.

Further, documents received by VLS pursuant to this engagement will be maintained by us as confidential material. In the event we receive any other information and materials or other matter protected by the attorney-client privilege, VLS agrees that such information and materials will remain privileged and that VLS will maintain the confidentiality of such information and materials (as well as any documents that incorporate such materials or information). It is the normal policy for VLS to retain such documents for five years from the date of completion.

Any reports generated by VLS are to be used only in connection with the matters discussed in this engagement and may not be published or used in any other manner without the written consent of VLS.

Sincerely.

K. Kawahara, President

Ernest C. Cooper, CPA, CFE Partner	
We agree to the terms outlined in this enga- Vicenti, Lloyd & Statzman, LLP to begin wo	gement leffer, and by signing this letter authorizers on this engagement.
West Contra Costa Unified School District	Date
Lisa LeBlanc Print Name	Associate Suprembendent Title
Kawahara Law APC:	v tracka sa

### WEST CONTRA COSTA UNIFIED SCHOOL DISTRICT AGREEMENT FOR SPECIAL CONTRACT SERVICES

Requisition Number: 16005639	Contract
A SECTION OF THE PROPERTY OF T	

This Agreement, by and between the West Contra Costa Unified School District (hereinafter "District"), and Vicenti, Lloyd & Stutzman LLP (hereinafter "Contractor"), is for consultant or special services to be performed by a non-employee of the District under the direction of Kawahara Law APC, acting as special outside legal counsel, as described below. District and Contractor herein named do mutually agree to the following terms and conditions:

#### i. Purpose and Reporting Relationship

- A. This Agreement is made by Contractor and District. Contractor understands and acknowledges that Kawahara Law APC is acting as special outside legal counsel to the Clay Investigation Subcommittee, and acting as agent for the District. Contractor further understands and acknowledges that the services provided under this Agreement are being requested by Kawahara Law APC on behalf of the District and Clay Investigation Subcommittee. Services will be performed at the direction of Kawahara Law APC in order to assist Kawahara Law APC in providing confidential and privileged legal advice to the Clay Investigation Subcommittee, which is acting to supervise the investigation by delegation from the District.
- B. In anticipation of litigation that may arise from the Clay Investigation, Contractor understands that it is Kawahara Law APC and the District's intention that the forensic accounting work performed by Contractor under this Agreement will be covered by the attorney-client privilege, the attorney work-product doctrine, and all other applicable privileges and protections. Contractor agrees to put in place necessary and prudent precautions to protect these privileges and protections.

#### I. Responsibility of the Contractor

A. Contractor shall perform the following duties as described in Exhibit "A";

#### II. Compensation and Reimbursement

- A. Contract Limit: for services performed and costs incurred during the term of the Agreement, the total amount billed during the term of the contract shall not exceed \$725,224 (\$680,944 for services and \$44,280 for out-of-pocket expenses).
- B. Billing and Payment Procedures: Contractor shall submit monthly time and cost invoices to the District. Approved payments shall be made by the District within thirty (30) days of receipt of the invoice from the Contractor.

#### III. Term and Termination of Agreement

- A. The term of the agreement shall commence on 1-20-16 and shall terminate on 8-31-16 or at such time services have been completed, or until modified by written agreement (amendment) by both parties.
- B. This agreement may be reduced or terminated at any time during the term by the District. If this agreement is terminated, Contractor shall be paid pursuant to the schedule above in paragraph II on a prorated basis for any period of service prior to notice of termination.

#### IV. Contractor

- A. Contractor is, for all purposes arising under this Agreement, a contractor. No officer, agent, or employee of Contractor or District shall be deemed an officer, agent or employee of the party hereto. Neither Contractor nor District, nor any officer, agent or employee hereto are entitled, including, but not limited to overtime, retirement benefits, worker's compensation benefits, and injury leave or other leave benefits.
- B. The parties intend that a contractor relationship be created by this contract and the District assumes no responsibility for worker's compensation liability. The District likewise assumes no responsibility for liability for loss, damage, or injury to person(s) or property during or relating to the performance of service under this Agreement.
- C. Contractor certifies that his or her current employer, if any, is fully cognizant of this Agreement and that payments hereunder are not in conflict with any federal, state or local statutes, rules or regulations, or with any policies of Contractor's current employer.
- D. Payments made in excess of \$1,500 to California nonresidents, including corporations, limited liability companies, and partnerships that do not have a permanent place of business in this state are subject to 7% state income tax withholding (California Revenue and Taxation Code Section 18662). Tax exempt organizations, under either California or federal law are exempt from 7% withholding.

#### V. Indemnification

- A. The District shall defend, save harmless and indemnify the Contractor and its officers, agents and employees from all liabilities and claims for damages for death, sickness or injury to persons or property, including without limitation, all consequential damages, from any cause whatsoever arising from or connected with the operations or the services of the District hereunder, resulting from the conduct, negligent or otherwise, of the District, its agents or employees.
- B. The Contractor shall defend, save harmless and indemnify the District and its officers, agents and employees from all liabilities and claims for damages for death, sickness or injury to persons or property, including without limitation, all consequential damages, from any cause whatsoever arising from or connected with the operations or the services of the Contractor hereunder, resulting from the conduct, negligent or otherwise, of the Contractor, its agents or employees.

#### VI. Ownership

A. Subject to Section 2018 of the California Code of Civil Procedure acknowledging the attorney work product doctrine, the District shall become the owner of and entitled to exclusive possession of all original records, documents, graphs, photographs, or other reproductions of any kind produced in the scope of services performed, and no other uses thereof will be permitted except by permission of the District. Proprietary and work product materials will be exempted from this clause.

#### VII. Insurance

- A. District reserves the right to require any independent contractor to maintain general liability insurance during the term of the contract. Based on the duration and type of services to be performed, the District requires such insurance up to the amount of \$1,000,000.00.
- B. Contractor shall obtain and furnish proof of worker's compensation insurance as applicable.

#### VIII. Assignment

A. Neither Contractor nor District may assign and/or transfer any interest in this Agreement, without the prior written consent of the party hereto.

#### IX Timely Performance

A. In the event that Contractor fails in the requirement of timely performance, a review of the performance shall be made. All efforts shall be documented to correct the situation. If the District is unable to correct the situation, the District may exercise its right to terminate this Agreement as outlined in Section III (B).

#### AGREED:

CONTRACTOR		B	DISTRICT
Vicenti, Lloyd, S	tutzman LL	P	
Company or		·····	Authorized District Signature
Ernie Coop	er		2/9/16
Printed Name of Cont	jactor or Aut	horized Signer	Date
Miller	, )	1/22/16	CHAR
1 Contractor Signa	iture	Date	Site / Department Administrator Signature
95-2242818			Lisa LeBlanc
2 Social Security	Number / T	ax ID#	Printed Name
2210 E. Route 66, Sul	te 100		Operations -
Address			School Site / Department Name
Glendora	CA	91740	2.9.16
City	State	Zip	Date
626-857-7300	626	-857-7302	510-231-1105
Phone Number	Fax N	lumber	Phone Number
ECooper@visilp.com			lisa.leblanc@wccusd.net
e-mail address		<del></del>	e-mail address

<sup>1.</sup> Whenever organizational names are used, the authorized signature must include company title, such as president.

<sup>2.</sup> Whenever organizational names are used, the employer IRS identification Number must be used instead of a Social Security Number.

#### AMENDMENT TO SPECIAL CONTRACT SERVICES 16000848 20160549 2-11-16 Original Requisition Number Contract Number Date Change Order Croated The West Contra Costa Unified School District, and Kawahara Law APC mutually agree to the following amendment: Confractor AMENDMENT DATE The effective dates of this amendment to Special Contract Services are: 2-10-16 From: \_\_ 8-31-16 AMENDMENT The contract between the West Contra Costa Unified School District and the Contractor is amended as provided herein: A. Review the Clay complaint of April 22, 2015 to thoroughly investigate the allegations of mismanagement, nonfeasance, misfeasance and malfeasance and provide findings and recommendations; B. Review the complaint in relationship to the 2013, 2014 Performance Audit, Financial Audit and Agreed Upon Procedures to determine the overlap between the Clay complaint and the findings in the three separate audits, reporting findings and recommendations to the Board; C. Develop of time line for completion of the forensic audit and report that time line to the Board's Subcommittee for the Clay Investigation; D. Deliver a preliminary report of findings and recommendations directly to the Board's Subcommittee for the Clay Investigation; E. Make a final report to the Board of Education at a regularly scheduled meeting. Original Contract Amount \$ 50,000.00 Increase/Decrease Amount § 168,724.00 (Please Circle One) Account Code(s) **Funding Source** 01-0000-5895-603-0000-7130-600100-0-0000 General Fund

IV. SIGNATURES

ruese signatures attest the parties agreemen	t hereto:
DISTRICT	CONTRACTOR
Authorized District Signature	Authorizing Signature Date
	President
Date	(Designate Official Canacity)

1	
2	
3	
4	
5	West Contra Costa Unified School District
6	Citizens' Bond Oversight Committee
7	(CBOC)
8	Partial transcript of July 27, 2016 Meeting
9	Remarks of Dennis Clay and related comments
10	·
11	Mr. Clay: My name is Dennis Clay. I think that's been for the format for public
12	comment for a while here.
13	: Would you get closer to the mic, please?
14	Mr. Clay: I'm sorry. Dennis Clay. You guys dealing with the budget, I've been -
15	Mr. Chau: I'm sorry. I don't mean to interrupt, but is there a time limit for public
16	comment?
17	Mr. Panas: We've never imposed a time limit before at the CBOC.
18	Mr. Clay: I –
19	Mr. Panas: I'm hoping we don't go excessively long.
20	Mr. Clay: I'm not planning on taking long. I've been tearing my hair out for four years
21	over this stuff. The Pinole Valley High School 2.4 million, that was pointed out, is in the
22	wrong phase. It is for temporary housing. There is excess budget in the phase for temporary
23	housing, but we've put it in the wrong spot.
24	The budget for temporary housing doesn't have it put in - most of the budget is in
25	construction, not temporary housing. That's the kind of stuff that's been going on here for a
26	while.

26

Part of the problem you're looking at is that historically, we've always made budget equal to historic- — actual cost plus encumbrances or, for actual projects, maybe expected cost. And so, we've never had a process where we have outlined how much we plan on spending, and then measured the results against that.

For the most part, in 2013, a decision was made not to update budgets with it, and since then, there's been a couple of exceptions, but not many: the primary one being Pinole Valley High School.

So, now you know.

In the packet I turned out, I have – the first item is a gift for Tom. It's Report #13. It's not hardly exact. It comes up roughly to the 164 million that the District has been talking about, less the 15 million IT budget that was just passed. It's mostly, pretty much, comes from the public reports. It doesn't – has two million projected for – coming from the State. I'm not, you know, don't recall exactly where I got it, but it's a round number like that.

I know that the District has been asking for this report for upwards of a year. I've been aware of it since November. I thought Tom should be able to get a going away gift.

The reason, though, that I'm here: two things. I don't know if the committee as a whole has been aware of it, but there's been a Public Records Act request for the data going into the school cost reports – project cost reports. We've been able to provide that data for months. We did provide it to the forensic auditors. Management knows that we provided it, and they have refused to give it.

What they gave, two months after the official request, about six months after the unofficial request, is data badly done, out of the GL, without project information. It doesn't equal the audits; it doesn't equal what's reported; it has no project information; it's put into a PDF and then, password-protected; it's all but worthless.

As a result, I took the query that is used to make the reports that you're seeing every month and modified it so it didn't summarize it; put it into – expanded the normal Excel table I

use, so it could hold the data; verified that it came up with the same results as the report that you [break in recording].

Now, Mark's right. We're still holding June open, so there's a little bit of differences, because of the open month issue, but I verified that it came up with the normal report. And then, I also, because there's been some criticism of using Excel spreadsheets for financial information, put it into a Microsoft Access database. The district has it. They – the – what I gave you is the email that I sent telling them what I'd done and that they could choose to do with it what they want.

Now, also what's happening at this time – it's kind of what set me off – is Mark has been discussing in management meetings his desire to terminate me; and he's taking steps to do so. And so, I'm in the process of refuting his stuff, and like that. And that'll probably go on for a while.

I've also announced to the District, or sent an email to the District, including the people – staff here, that I intend to bring a uniform complaint of incompetence, retaliation, and deception to the public.

I love Tom. He is one of the most important people on the committee. He brings people together, but he has one failing. He's a businessman; the concept of good will. It's a legal concept. I'm sure Peter could tell us about it. It's important in dealings with each other to believe that everybody has good will.

The District is a government. It does not require good will in its dealings with the public. Some do; some don't. It doesn't take 18 months to fix our budgets. It doesn't take 18 months to fix our reports.

I've been sitting in the Peanut Gallery, watching what's going on, largely not speaking or speaking only outside of public forums. Basically, it's to the point where I may not be able to stay – probably won't be able to stay, no matter what happens. I've thought you deserve to know. Thank you.

79	Mr. Panas: Okay. Thank you for your public comment. Mr. Chau.
80	Mr. Chau: I'm not responding to the comments but I just want to state for the record,
81	I'm not a lawyer and if there is any type of legal issues, I would direct them to our independent
82	counsel, Mr. Ferber, over there. Thank you.
83	Mr. Panas: Thank you, Mr. Chau. Mr. Jungherr.
84	Mr. Jungherr: [In] a state law that protects whistleblowers. I've discussed this matter
85	with the State Attorney General office. I've given them the facts as Mr. Clay is outlining
86	tonight; and based on that discussion, the attorney I was talking to in the State Attorney
87	General office felt there was a basis for a complaint, and urged me to ask Mr. Clay to file a
88	formal complaint with the Department of Industrial - with the State of California. The State
89	Attorney General then provides legal advice to that department. There's a retaliation unit in
90	Oakland, and I've urged Mr. Clay to move forward to do that. And I would to -
91	I would like us to support Mr. Clay in this effort, and I would like to follow up with
92	Mr., what Peter has suggested, to ask our legal counsel, who is the legal counsel to the CBOC,
93	not to the District - you recall, we changed the contract - to ask him what we can do that's
94	appropriate - what we can do as a CBOC that's appropriate to support Mr. Clay in this battle.
95	Mr. Panas: Mr. Ferber, is that something you'd like to comment on right now?
96	Mr. Ferber: Candidly, I think it would be a good time to just – to table this matter, to
97	give your Chair an opportunity to speak with me. I don't feel comfortable making legal -
98	offering legal opinions without sufficient research, and on the fly.
99	I think this is kind of surprising and I think it would just be better to keep it in place at
100	this point. We are a public body and I think this would be a good time to just table this matter
101	to the next meeting.
102	Mr. Panas: Thank you. Mr. Chau, you had a comment?
103	Mr. Chau: In the discussion between our Independent Counsel and the Chair, if we can
104	fi if I can get an answer to the question that I have in my head, which is, what is a

whistleblower and is that a legal designation? The newspaper has used that word and, 105 unfortunately, I cannot find any other justification for it right now, especially because the 106 107 forensic auditor has not released their final report. 108 So, if we can get an answer to that, Mr. Ferber and Mr. Panis, that would be wonderful. That's the very first question I have in my mind: what is a whistleblower? 109 And two, this seems like a personnel issue. I'm not – is that within our jurisdiction as a 110 bond oversight committee? That would be the second issue that I think that Mr. Ferber could 111 112 address. 113 But I think these are issues that have to be – if memory serves, we have to vote on this as a body - right? - before we can direct these issues to Mr. Ferber. So maybe I should -114 maybe I'll defer to the conversation that you two will have, and I'm wondering whether we've 115 116 exceeded the scope now of our agenda. 117 Mr. Panas: Thank you. The executive committee technically has the ability to engage the legal counsel. I'm not saying that we're going to ask him to do a lot of research without 118 talking to the committee about it. I think we're very close to the edge of our scope. You know, 119 this did come up as a public comment on an agenda item, which we're in the middle of right 120 now. So, as Mr. Ferber suggested, I suggest we just move on with the report that Mr. Freese 121 122 was going to present. 123 [Two talk at once] 124 \_\_: Oh, I'm sorry. Go ahead. Mr. Gosney: As we're all contemplating what Anton has suggested, I'm not sure that 125 126 the CBOC is the place to be trying this case, to decide who we should support, one way or the other. We're not going to get all the information that we need. We heard a few minutes' 127 presentation here. Some of you have had more dealings with Dennis Clay. We have not heard 128 from Mark Monet or anybody else on there. I think it's inappropriate for us to be trying this 129

case here, in this venue, with the limited amount of resources and information that we have -

130

131	for us to be able to go on record saying, yes, we're supporting one side against another. And
132	that's for a completely deliberative body to be discussing, in my opinion.
133	Mr. Panas: Thank you. Mr. Waller?
134	Mr. Waller: Yeah, the only comment I wanted to make, I share of the comments that
135	Mr. Gosney just mentioned, but to understand any of this throws into question the quality and
136	the integrity of the information that we look at as a part of doing our duties; that, to me, is
137	central to any concerns that I might have, and with regard to the work of this body. To me, it's
138	the quality and the integrity.
139	I mean, I, as an outgoing CBOC, could make a comment that says, as I look back over
140	these four years, I have not seen what I will call the forth comingness of information that
141	relates to our work. But that's - it's a little bit tangential, but I think, to me, the core issue
142	round what we're talking about here, aside from what we may personally think about the
143	parties or the issues and so forth, what relates to the business of the CBOC, in my mind, is the
144	quality and the integrity, and the forthrightness of information that comes our way.
145	So. I just wanted to say that for the record.
146	END OF REMARKS OF DENNIS CLAY AND RELATED COMMENTS
147 148	

149

15	0
15	1
15	2
153	3
154	CERTIFICATION
155	I, Jason Mundstuk, certify the following: I am a professional transcriptionist with 15
156	
157	
158	years of age. My business address is 5500 College Avenue, Oakland, CA 94618 dba Randy Black
159	& Associates.
160	I declare under penalty of perjury that I have truly, accurately, and completely transcribed
161	the recording provided to me to the best of my ability and that the transcript is provided above. I
162	further guarantee the confidentiality of this material.
163	C managed and the contract of
164	Electronically signed on this day, July 29, 2016, in the County of Alameda, California.
165	
166	Jason Mundstuk
167	
168	Randy Black & Associates
169	5530 College Ave #4
170	Oakland, CA 94618
171	Phone: 510-652-3717
172	E-mail: jmundstuk@gmail.com
173	
174	
175	Note: Names of speakers added by Anton Jungherr, CBOC Secretary on July 29, 2016.
176	

#### **Bond Program Cash Projection**

as of June 30, 2016	Total	2015-16	2016-17	2017-18	2018-19	2019-20
Posinal OL						
Beginning Cash	131,499,693	131,499,693	125,742,509	38,567,33	5 88,260,184	46,701,490
Projected Revenue						
Projected Bond Sales	255,000,000	)		125,000,000	}	130,000,000
Costs of Issuance	(1,000,000)			(500,000)		(500,000)
School Facilities (OPSC)	2,000,000			2,000,000		(300,000)
Interest	2,153,856	657,498	628,713	192,837		233,507
Total Funds Avalable	389,653,549	132,157,192	126,371,234	165,260,184	88,701,490	176,434,997
						,,
Expected Costs			·	·		
Current Encumbrances	150,414,683	5,414,683	60,000,000	55,000,000	20,000,000	10,000,000
Budgeted						
Nystrom ES	5,803,899		5,803,899			
PVHS	41,036,952	1,000,000	10,000,000	10,000,000	10,000,000	10,036,952
Projected						
Technology	15,000,000		5,000,000	5,000,000	5,000,000	
MP Projects	4,000,000		1,000,000	1,000,000	1,000,000	1,000,000
Central	24,000,000		6,000,000	6,000,000	6,000,000	6,000,000
Total Expected Costs	240,255,534	6,414,683	87,803,899	77,000,000	42,000,000	27,036,952
				,,,,,,,,,,	,000,000	2.,000,002
Expected Ending Funds	149,398,015	125,742,509	38,567,335	88,260,184	46,701,490 1	49.398 045

#### Clay, Dennis

From:

Clay, Dennis

Sent:

Thursday, July 21, 2016 7:36 PM

To:

Bonnett, Mark; Freese, Luis; Gamba, Sheri; LeBlanc, Lisa

Cc:

Duffy, Matthew; 'Ana Rodriguez'; 'Flor Hotchkiss'; Whittemore, Kenneth; Williams,

Marci; 'tmpanas@yahoo.com'; 'ckelley510@yahoo.com'; AJungherr@aol.com; Walton,

Marcus; 'dennisclay9@gmail.com'

Subject:

CBOC Public Records Act request

Attachments:

public records act.pdf; 2016-June #2 Spending by School Site - PRA.pdf; CBOC Request

for Information 2016-01.pdf; email 2016-07-15 - RE\_ The Primavera data.pdf; email

2016-07-21 - RE\_ Primavera Cost Question.pdf

Mark has put his fellow employees in a bind. I've attached a summary of the PRA, and we clearly haven't complied with it for the CBOC data dump request.

Since the request asks for the data used to create the monthly CBOC reports, I modified the query used to create the reports so as to not summarize the results. The files are in the FOC H: drive under H:\CBOC Meetings\2016-07-PRA.

There are two versions of the data: the first a spreadsheet with the un-summarized data, and the adjustments used in creating the monthly CBOC reports. And the second a MS Access mdb file with only the raw data. I also saved the query used to produce the data for documentary purposes.

Because June is still open until the year is closed, the totals are little off compared to the report prepared for the next CBOC meeting. Therefore I included a School KPI produced at the same time as the data dump.

Mark clearly was never intending to comply with the PRA on the CBOC request for data. He used shallow and deceptive arguments to justify not using the data given to the forensic auditors. He never discussed the request with me, and to my knowledge never discussed it with the other members of the Controls Group (David Page, Chet Ratliff). He used an old Bitech report that gave inadequate data, and then did it badly. Plus he put it into a unusable format, and then password protected it.

He is counting on not being contradicted in public by his fellow managers. And he doesn't believe non-managers count, because we are not allowed to speak in public.

I have provided you with the files requested by the CBOC. You can choose to do with them what you want.

Thank you.

PS. I have also attached an email sent to the forensic auditors earlier today discussing some of these issues.

# California Public Records Act

GOVT. CODE §§ 6250 - 6276.48

## THE BASICS

inspection at all times during the office hours of The Public Records Act is designed to give the listed in sections 6253.2, 6253.5, 6253.6, 6254 6276.48; to ensure maximum access, they are public access to information in possession of ead narrowly. The agency always bears the the...agency and every person has a right to inspect any public record, except as ... pro-6254.1-6254.22, 6255, 6267, 6268, 6276.02available for inspection...after deletion of the public agencies: "public records are open to 6253). Specific exceptions to disclosure are vided, [and to receive] an exact copy" of an burden of justifying nondisclosure, and "any identifiable record unless impracticable. (§ reasonably segregable portion . . . shall be oortions which are exempt." (§ 6253(a))

## WHO'S COVERED

ies of a local agency. (§ 6252(a),(b)). Many (3) nonprofit entities that are legislative bodhave written public record policies. A list apthe agency (including advisory boards); and All state and local agencies, including: (1) state and regional agencies are required to any officer, bureau, or department.; (2) any "board, commission or agency" created by pears in § 6253.4.

# WHO'S NOT COVERED

- Courts (except itemized statements of total expenditures and disbursement). (§§ 6252(a), 6261)
  - The Legislature. (§ 6252) See Legislative Open Records Act, Govt. Code §§ 9070-9080.
    - Private non-profit corporations and entities.
- Federal agencies. See Federal Freedom Of Information Act, 5 U.S.C. § 552.

Oran greaten faire of access to facoings

## WHAT'S COVERED

sound, or symbol, whether paper,..., magnetic or "Records" include all communications related to other media." (§ 6252(e)) Electronic records are public business "regardless of physical form or characteristics, including any writing, picture, included, but software may be exempt. (§§ 6253.9(a),(g), 6254.9 (a),(d))

# WHAT MUST HAPPEN

- must be prompt. An agency may not adopt rules that limit the hours records are open for viewing Access is immediate and allowed at all times during business hours. (§ 6253(a)) Staff need not disrupt operations to allow immediate access, but a decision whether to grant access and inspection. (§§ 6253(d); 6253.4(b))
- ing to identify records and information relevant to The agency must provide assistance by helpthe request and suggesting ways to overcome any practical basis for denying access. (§
  - will be provided in "unusual" cases (request is solely to delay access to the records. (§ 6253(d)) (§ 6253(c)) These time periods may not be used agency may, upon written notice to the requesters, give itself an additional 14 days to respond. requires consultation with other agencies), the "voluminous," seeks records held off-site, OR An agency has 10 days to decide if copies
    - The agency may ne ver make records available only in electronic form. (§ 6253.9(e))
      - Access is always free. Fees for "inspection" or 'processing" are prohibited. (§ 6253)
- "direct cost of duplication", usually 10 to 25 cents gramming, copying costs may include the cost of the programming. (§ 6253.9(a),(b)) by the Legislature (not by local ordinance) or the Copy costs are limited to "statutory fees" set tion are not allowed. (§ 6253(b); North County Parents v. D.O.E., 23 Cal.App.4th 144 (1994)) If a request for electronic records either (1) is for per page. Charges for search, review or delerecord normally issued only periodically, or (2) requires data compilation, extraction, or pro
  - ity outweighs the public interest in disclosure. (§ exempt or that the public interest in confidential. any record by demonstrating that the record is The agency must justify the withholding of

# REQUESTING PUBLIC RECORDS

- Plan your request; know what exemptions Ask informally before invoking the law. If may apply.
- necessary, use this guide to state your rights under the Act.
  - Don't ask the agency to create a record or list.
- help if your request is complex, or you antici-A written request is not required, but may pate trouble.
  - Put date limits on any search.
- If the agency claims the records don't exist, ask what files were searched; offer any search clues you can.
  - Limit pre-authorized costs (or ask for a cost waiver), and pay only copying charges.
- Demand a written response within 10 days.

E = Explanation Insist that the agency plain in a vritten denial why the exampli

one of the groups listed on this brochure.

## WHAT'S NOT COVERED

[and are] prepared, owned, used, or retained lat[e] to the conduct of the public's business Employees' private papers, unless they "reby the agency." (§ 6252(e))

Preliminary drafts, notes and memos may be

- local agency ... includ[ing] computer mapping Computer software "developed by a state or systems, computer programs, and computer graphic systems." (§§ 6254.9(a),(b))
- agency cannot be required to create a record, Records not yet in existence: The PRA cavlist, or compilation. "Rolling requests" for fuers only records that already exist, and an

RECORDS EXEMPT FROM DISCLOSURE ture-generated records are not permitted.

ies of records are exempt, some by the Act itself not public records or that disclosure is prohibited. The Act exempts certain records from disclosure in whole or in part. This does not mean they are hibited; once it is disclosed to one requester, the However, "selective" or "favored" access is proecord is public for all. (§ 6254.5) Many catego-An agency may withhold the records, but can allow greater access if it wishes. (§ 6253(e)). .§§ 6254(a)-(z)) and some by other laws (§§ 3275-6276.48). These include:

Attorney-Client discussions are confidenagency (not the lawyer) may waive secrecy. tial, even if the agency is the client, but the (§§ 6254(k), 6254.25, 6276.04)

the thought process of government decisionmakers may be withheld only if "the public in-Ct., 19 Cal. App. 4th 469 (1993)) If the interest 6255; Times Mirror v. Superior Ct., 53 Cal.3d phone records, and other records which imterest in disclosure, the records must be dis-Cal. App. 4th 159 (1998); Rogers v. Superior in secrecy does not clearly outweigh the inpair the deliberative process by revealing public clearly outweighs the public interest closed, "whatever the incidental impact on terest served by not making the record[s] served by disclosure of the record[s]." (§ Appointment calendars and applications, 1325 (1991); CFAC v. Superior Ct., 67

withheld only if. (1) they are "not retained...in the interest in withholding clearly outweighs the pubthe report or document is final even if a decision and public employee records are exempt, as are ordinary course of business" and (2) "the public be withheld. The facts must be disclosed. (CBE facts and recommendations, only the latter may Home Addresses in DMV, voter registration, gun license, public housing, local agency utility empted if. (1) staff normally keep copies; or (2) is not. (§ 6254(a)) Where a draft contains both addresses of certain crime victims. (§§ 6254(f),(u), 6254.1, 6254.3, 6254.4, 6254.16, lic interest in disclosure." Drafts are not exv. CDFA., 171 Cal.App.3d 704 (1985)) 6254.21)

court, records that pre-date the suit (e.g., reports 6254.25; Register Div. of Freedom Newspapers, settled. The complaint, claim, or records filed in Inc. v. County of Orange, 158 Cal. App. 3d 893 and settlement records are public. (§§ 6254(b), about projects that eventually end in litigation), exempt, but only until the claim is resolved or Records concerning agency litigation are (1984))

are not exempt. (§ 6254.8)

Police Incident reports, rap sheets and arrest is over. (Gov. Code § 6254(f); Williams v. Superior Ct., 5 Cal. 4th 337 (1993); County of L.A. v. Superior Ct., 18 Cal. App. 4th 588 (1994). Identiempt only if disclosure would reveal intimate, prifiles may be withheld, even after an investigation unless disclosure would endanger an investigavate details. (§ 6254(c)) Employment contracts charges, hearing dates, etc.) must be disclosed Personnel, medical and similar files are exblotter" (time and circumstances of calls to po-11105, 11105.1), but information in the "police tion or the life of an investigator. Investigative records are exempt (Penal Code §§ 11075, lice; name and details of arrests, warrants,

cates, or permits, or given in confidence to agencies that oversee insurance, securities, or banking firms; tax, welfare, and family/adoption/ birth records are all exempt. (§§ 6254(d),(k),(l), Financial data submitted for licenses, certifi-

merely state, why the public interest does not

avor disclosure.

Superior Ct.) The agency must explain, not

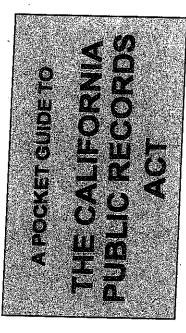
the deliberative process." (Times Mirror v.

be obtained using special procedures under Evi-

dence Code section 1043

duct complaints are exempt, but disclosure may

fying data in police personnel files and miscon-



## A SERVICE OF THE FIRST AMENDMENT PROJECT SOCIETY OF PROFESSIONAL JOURNALISTS (Nor. Cal.)

Miles Constant Sine Constant de on detailed questions. Tals guide iomiation to primalism and citizens not ressure to me common public re-MICK INFORMACIONAL DIOVIGE BOILDIZE THE COURSE DISTRIBUTE TO BE SEEN PURTENT AS OF DATE SIMBLE 3, 2003.

# FOR MORE INFORMATION OR HELP:

..510/208-7744  California First Amendment Coalition......415/460-5060 www.cfac.org

Funding provided by the Sigma Delta Chi Foundation of the Society of Professional Journalists



#### West Contra Costa Unified School District Bond Program Spending to Date by School Site June 30, 2016

Schools	Original Budget	Coppeni Eugget	Actuals	Encumbiene	el Ballaine
Elementary Schools	er to com an anna com de la companya				
Bayview	17,732,392	18,926,097	19,850,802		(924,705)
Chavez	1,339,784	1,221,609	994,003	ā	
Collins	993,294	1,627,950	1,835,735	Õ	
Coronado	11,278,047	42,778,309	42,024,938	163,446	
Dover	13,070,243	33,891,743	35,184,280	18,815	
Downer	28,819,079	33,350,762	33,637,616	0	• • • • •
Ellerhorst	11,238,341	12,909,131	14,134,299	Ō	The second secon
Fairmont	10,971,356	35,246,946	4,069,755	ō	31,177,191
Ford	11,839,322	31,642,900	30,896,634	ō	746,266
Grant	1,409,600	1,888,360	1,950,813	413	(62,867)
Hanna Ranch	680,923	1,063,812	1,054,745	0	9,067
Harding	15,574,211	22,619,188	22,841,387	ō	(222,199)
Highland	13,504,714	54,897,831	1,890,679	Ö	53,007,152
Kensington	16,397,920	19,056,864	19,625,616	ő	(568,752)
King	16,688,732	25,309,778	25,363,605	81,989	(135,816)
Lake	822,657	1,645,712	1,518,179	0 ,,,,,,	127,533
Lincoln	15,225,821	17,314,352	17,682,529	3,514	(371,691)
Lupine Hills	16,111,242	15,982,926	15,685,249	0,511	297,676
Madera	11,088,764	12,524,010	12,407,506	0	116,504
Mira Vista	13,928,364	16,879,022	16,850,139	ő	28,883
Montalvin	15,904,716	16,975,148	16,791,028	416	183,704
Murphy	13,554,495	15,642,288	15,849,565	0	(207,277)
Nystrom	20,999,690	49,486,844	39,111,117	4,767,636	5,608,091
Ohlone	14,174,928	34,559,046	34,146,392	443,539	(30,885)
Olinda	1,170,596	1,474,049	1,457,950	0	16,099
Peres	19,752,789	22,443,686	21,706,954	2,009	734,723
Riverside	13,439,831	14,839,144	14,611,005	0	228,139
Shannon	1,157,736	1,380,741	1,726,991	Ō	(346,250)
Sheldon	14,968,745	15,291,352	15,330,366	0	(39,014)
Stege	13,000,749	31,792,284	3,399,336	55,533	28,337,416
Stewart	12,710,427	16,724,195	16,948,267	Ō	(224,072)
Tara Hills	14,160,935	15,189,442	15,212,614	0	(23,173)
Valley View	11,117,405	35,394,192	8,993,836	252,828	26,147,529
Verde	15,709,690	16,231,040	16,293,189	0	(62,149)
Washington	14,051,720	15,478,771	15,322,847	0	155,924
Wilson	13,673,885	50,299,584	3,840,331	76,697	46,382,556
Elementary Schools Total	438,263,142	753,979,107	560,240,297	er i transi er tiller sig græfender ste en en en er er	187,871,976
Middle Schools					
Crespi MS	1,205,711	1,134,024	1,604,197	586,596	(1,056,770)
Dejean MS	64,929	479,697	727,643	0	(247,946)
Helms MS	61,287,986	88,624,034	83,601,212	28,918	4,993,904
Hercules MS	602,982	515,226	699,000	0	(183,774)
Korematsu MS	37,937,901	70,781,527	69,860,700	1,347,930	(427,103)
Pinole MS	38,828,979	53,569,172	56,832,351	20,073	(3,283,252)
fiddle Schools Total	139,928,488	215,103,680	213,325,104	1,983,517	(204,941)



#### West Contra Costa Unified School District Bond Program Spending to Date by School Site June 30, 2016

rand Total	1,261,854,248	1,793,765,815	1,340,699,565	/=0.000.00	302,168,211
dministration/Other Total	110,861,862	109,358,054	102,277,503	1,717,954	5,362,597
Serra Adult Ed	0	O	204,212	0	(204,212
Richmond College Prep	8,148,550	4,663,308	4,415,204	Ō	248,104
Alvarado Adult Ed	0	0	167,323	0	(167,323
Information Technology	35,000,000	34,770,000	12,137,467	214,061	22,418,472
Central	67,713,312	69,924,746	85,353,297	1,503,893	(16,932,445
Administration/Other					
liosed Schools/Programs Tota	14,155,404	3,791,827	3,868,993	0.4	(77,166
West Hercules Elementary	0	216,685	56,847	Ô	159,83
Trans Learning Center	118,020	118,020	116,673	ő	1,34
Sigma NSS	110,728	110,728	,	Ö	(22
Seaview	178,534	510,649		ō	11,53
Omega NSS	117,742	118,638	-,	ő	32
North Campus	169,849	201,662		ŏ	(290,90
Kappa NSS	109,809	109,809	ACAD ALL DE LEGIS AND A SECOND AND A SECOND ASSESSMENT OF A SECOND A	0	(2
Harbour Way Com Day	121,639	121,639		0	(30,64
El Sobrante	187,343	505,382		0	(30,84
Delta NSS	152,564				31,0
Castro	11,901,504		, -,	0	31,01
Cameron	284,012			0	41,87
Adams MS	703,660	690,082	2 691,211	0	(1,1:
Closed Schools/Programs			Kunt bis severi		1.594030.5940
High Schools Total	558,645,352	711,533,14	8 460,987,669	141,329,734	109,215,7
Vista HS	3,566,208	6,701,32		, ,	, ,
Richmond HS	94,720,910	58,523,92			
Pinole Valley HS	124,040,286	216,549,58			(-,,0
Mid College HS	(		0 27,333		
Kennedy HS	89,403,130	38,395,79			, , -
Hercules HS	12,603,34				
Greenwood Academy / LP	S 35,315,77				
El Cerrito HS	93,605,81				4 1.
De Anza HS	105,389,88	8 131,730,04	13 132,163,42	9 304,46	9 (737,8
High Schools				e Englinieri	<u>Continued le la continue de la cont</u>
Schools	Budget	####Budge#	Actuals		

### REQUEST FOR INFORMATION

WCCUSD CBOC Request for Information (CBOC By-Laws Section 16)

TO:

Lisa LeBlanc

Associate Superintendent

WCCUSD

FROM:

Tom Panas, CBOC Chair

FAX:	510-234-1891	FAX:	N/A	
PHONE:	510-231-1105	PHONE:	510-526-7507	
SUBJECT:	CBOC MEMBER INFORMATION REQUEST	DATE:	April 14, 2016	
NO. PAGES:		REQUEST:	2016-01	

INFORMATION REQUESTED:

RE: PRIMAVERA DETAILED CAPITAL COSTS BY SCHOOL DATA, 1995 TO DATE

WE ARE REQUESTING A DUMP OF THE PRIMAVERA DETAILED CAPITAL COSTS BY SCHOOL DATA FROM 1995 TO CURRENT DATE. THIS IS THE DATA THAT IS USED EACH MONTH TO PRODUCE THE SCHOOLS KPI COST REPORT FOR THE CBOC.

PLEASE PROVIDE THIS DATA ON CD.

From:

Clay, Dennis

To:

"Tom Panas"; AJungherr@aol.com

Cc: Subject: Tom Waller; Chris Kelley RE: The Primavera data

Date:

Friday, July 15, 2016 11:09:00 AM

Attachments:

Audit Expenses - 2011-2013.pdf MB 2016-07-14 summary.pdf MB 2016-07-14 summary.xlsx

It looks accurate as far as it goes.

#### Just realize that it:

- Doesn't agree to the audits see the attached P&L audit pages for the last 3 years (Audit Expenses – 2011-2013.pdf)
- Doesn't agree to what is being reported to the committee. It both doesn't include costs reported as part of the Bond Program, and does include costs that are not reported as part of the bond program.
- He leaves out the first year of the bond program.
- He leaves out the years covered by Munis. There is a Munis report (<u>Project Detail</u>
   <u>Transactions</u>) that satisfies your request that could print out the entire program in Munis to
   date in about ten-fifteen minutes.
- It doesn't have indication of bond measure. I can tell by the resource code, but the non-accountants can't. One of the failings of our reporting to the CBOC and the Board is that we don't identify the funding source for expenditures in project reports. I can't recall anything in the last few years except the audits that identify spending by actual Bond Measure. I assume this is part of the purpose of the PRA request.
- It isn't responsive to what was requested (i.e., no vendor names, no check numbers, no check dates, no project number, etc.) As you know I've demonstrated that all that except the project number is available from Bitech.
- It isn't in a usable format The original report creates an Excel spreadsheet. Mark had to work to put it into a PDF, and then he password protected it. He might as well have handed you paper print outs.
- And it's weeks after you were told it was ready. And I believe months after it was due by statute. The original printouts took maybe half a day to do. Add another half a day to check it. Double it for false starts . . . My guess is that most of the time spent was dithering trying to figure out what was the least amount they could give and still maintain that it was acceptable.

Given that the District has already given to the forensic auditors a file that they verified, and would satisfy you request . . . Well, you know where I'm going. It appears to me that Business Services has decided to be as non-responsive to the request as possible.

Thanks.

From: Tom Panas [mailto:tmpanas@yahoo.com]

Sent: Thursday, July 14, 2016 9:17 PM

To: Clay, Dennis <DClay@wccusd.net>; AJungherr@aol.com

Cc: Tom Waller <tomjwaller@earthlink.net>; Chris Kelley <ckelley510@yahoo.com>

Subject: Re: The Primavera data

Hi Dennis,

Mark Bonnet finally gave me today at the Audit Subcommittee meeting a CD of data in response to my request for the Primavera data that backs up the reports the CBOC receives. What he has given me is the data by fiscal year from 2001-02 through 2011-12. ("with additional years to follow.") I assume this data is from Munis. There is a separate file for each year and also for each fund (21 and 35.) I have zipped all the files he gave me, put the zip file out on Dropbox, and shared the dropbox folder with you (and Anton, Chris, and Tom.)

Surprise, surprise, Mark has handed over the data in a pretty much unusable format - as a secured pdf file, so that it can't be copied it into another application or opened with any other common application. I suppose we could OCR it but before I think about going there I'd like to know if this data is worth the trouble.

So really there are two questions for you:

- Is this the data I want/is it worth converting it into a more useful format, and
- If the data is actually what I want, do you have any suggestions on how to get it into another application short of using OCR?

Let me now what you think.

Best Regards,

Tom

#### Clay, Dennis

From:

Clay, Dennis

Sent:

Thursday, July 21, 2016 6:55 PM

To:

'Ana Rodriguez'

Cc:

Bonnett, Mark; Sonico, Lina; Whittemore, Kenneth; Williams, Marci;

AJungherr@aol.com; 'tmpanas@yahoo.com'; 'ckelley510@yahoo.com'; Jenny

Dominguez; Ernie Cooper; 'dennisclay9@gmail.com'

Subject:

RE: Primavera Cost Question

Attachments:

email 2016-06-10 Bitech report request.pdf; Bitech GL sample.xlsx; 04-05 Fund 35 Expense Transaction detail.pdf; Audit Expenses - 2011-2013.pdf; CBOC Request for Information 2016-01.pdf; email 2016-04-08 - RE\_ Auditors Request.pdf; email 2016-04-28 - Bitech reporting tool.pdf; email 2016-07-10 - RE\_ Bitech report request.pdf 2016-06-13.pdf; email 2016-07-15 - RE\_ The Primavera data.pdf; MB 2016-07-14 summary.pdf; email 2015-10-05 Associated projects w\_Bond issues.pdf; email 2015-11-6 - Bond Costs by Issuance.pdf; email 2015-12-03 - RE\_ School Cost.pdf; email 2015-12-04 - RE\_ Project Costs by Funding Source.pdf; Eval Response - draft -

Excel.pdf

I have a query in Bitech that directly ties vendors, invoices, checks, purchase orders, and PO line items, with the descriptions from the above. Unfortunately, I have twice requested database access to the Bitech server, but have not been granted access. The email dated June 10, 2016 has an attachment of sample data from the query, which can give you an idea of what is available. See "Bitech GL sample.xlsx".

I am currently writing the response to the Performance Evaluation from July 5, 2016. I understand that Mark is anxious to implement what he refers to as a Program Improvement Plan, and HR calls a Performance Improvement Plan (PIP), though he has so far been unwilling to disclose what it is to either me, or my union representative.

Mark has also informed the CBOC Executive Committee that the Excel spreadsheets given to you, the basis of many of the reports in various District disclosures, are not to be trusted. This has caused the District to delay responding to a Public Records Act request from the CBOC. The disclosure that was made was also inaccurate and insufficient. See the attached email dated July 15, 2016 (email 2016-07-15 - RE\_ The Primavera data.pdf). I've attached the relevant portion of the draft evaluation response (Eval Response - draft - Excel.pdf), and the associated attachments listed therein.

I would therefore find it hard to answer any questions using the Excel documents without a public statement as to their merit. I have already discussed this with Mark when he requested an update of a project summary by resource report, which was based on the Excel data. We instead agreed that I would give him a report summary for the 2015-16 year, which he could use to update the prior report if he wished (I assume he did).

I will send you a copy of my evaluation response when I am done preparing it. It may take a few weeks since I am looking for legal counsel, and of course would want their sign off on it before presenting it to the District. I plan on making a complaint to the Superintendent and the Board against Mr. Bonnet and his supervisor, Sheri Gamba, based on incompetence, retaliation, and deception of the public. I have already informed Ken Whittemore, the District's Uniform Complaint officer, and Marci Williams, Director of HR as to my intent.

I wish Mark well in fulfilling your request. If you wish, you can call me direct and I will see what I can do to answer your questions. With the District's permission of course.

Thanks.

#### PS. I really appreciated Flor's email.

From: Ana Rodriguez [mailto:arodriguez@vlsllp.com]

Sent: Thursday, July 21, 2016 11:52 AM To: Clay, Dennis < DClay@wccusd.net>

Cc: Bonnett, Mark <mark.bonnett@wccusd.net>; Sonico, Lina <LSonico@wccusd.net>

Subject: Primavera Cost Question

Hi Dennis,

How are you? Hope all is well. I has been a long time for me, but I know that Flor has been keeping both you and Mark busy. I am copying Mark to let him know of my request, and Lina in case she can help by her knowledge related to paying these vendor invoices.

Since you have a lot of the older history related to the bond program, I thought that it would be more efficient to ask you directly about Primavera costs.

We have identified all the payment amounts recorded as associated with Primavera costs in the general ledger. I wanted to run this by you to make sure that I have captured all of the cost. (just in case something was recorded as something that I would not recognize as a primavera cost.) See spreadsheet attached and confirm whether all primavera associated cost have been captured.

Also, would you have an idea as to what good or service each of these vendors provided in relation to Primavera, or know who can provide me with this information. (I can see that oracle provides the actual software, and NULL is just an adjustment, but not sure about the rest)

Row Labels -	Sum of act amt
CMRC CONSULTING	33,600
DRWCNATTY & ASSOCIATES INC	27,728
GROSSMANN DESIGN GROUP	30,000
JACK SCHREDER AND ASSOCIATES, INC	105,563
NOTT	(1,255)
ORACLE AMERICA INC	31,424
RON WINTER CONSULTING LLC	5,700
us bank	290
WEST COUNTY TIMES	38,850
Grand Total	272,000

Thank you all so much, and if you have any questions, related to my inquiry, please do not hesitate to contact me. I will be in the office all day.

Ana Rodriguez, CPA, CFE Senior Associate Vicenti, Lloyd & Stutzman LLP

CPAs and Business Advisors

2210 E. Route 66, Ste 100 Glendora 91740

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Communications Office West Contra Costa Unified School District 1108 Bissell Ave., Richmond, CA 94801-3135 (510) 231.1150 • www.wccusd.net

NEWS RELEASE For Immediate Release September 9, 2016

MEDIA CONTACT: Marcus Walton 510.231.1150

mwalton@wccusd.net

#### AUDITORS RELEASE PRELIMINARY REVIEW OF WEST COUNTY SCHOOLS' CONSTRUCTION BOND PROGRAM

RICHMOND—The Preliminary Phase II Forensic Accounting Investigation Report of the West Contra Costa Unified School District's school construction bond program is now available on the District website at www.wccusd.net/audit.

The preliminary report, completed and delivered to District officials today, was conducted by Vicenti, Lloyd & Stutzman, CPAs.

"While we cannot make any definitive statements regarding the content of the report at this time, the Board and District leadership are committed to improving its practices and we look forward to implementing the recommendations suggested in the audit," Board President Randy Enos and Superintendent Matthew Duffy wrote in a letter to community members. "It is our hope that the result of this audit leads to more efficient practices in our school construction program and implementation of the recommendations will restore the trust of our community in this Board and the leadership of the District."

The auditors will present the report at a Board subcommittee meeting on Thursday, Sept. 15, 2016 at 5 p.m. The meeting will be held in Room 1 at Alvarado Adult School. The Board of Education will address the matter at its Sept. 21 meeting.

Members of the public can <u>read the report</u> online or view a printed copy at the District Office, 1108 Bissell Ave. in Richmond, CA.